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BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCYS CLERK EPA -- REGION 10

) DOCKET NO. CAA-10-2011-0045
CONSENT AGREEMENT AND FINAL ORDER)
)

I. STATUTORY AUTHORITY

- 1.1. This Consent Agreement and Final Order ("CAFO") is issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency ("EPA") by Section 113(d) of the Clean Air Act ("CAA"), 42 U.S.C. § 7413(d).
- 1.2. The Administrator has delegated the authority to issue the Final Order contained in Part V of this CAFO to the Regional Administrator of EPA Region 10, who has redelegated this authority to the Regional Judicial Officer in EPA Region 10.
- 1.3. Pursuant to Section 113(d) of the CAA, 42 U.S.C. § 7413(d), and in accordance with the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties," 40 C.F.R. Part 22, EPA hereby issues, and Stephen Bangs ("Respondent") agrees to issuance of, the Final Order contained in Part V of this CAFO.

II. PRELIMINARY STATEMENT

- 2.1. In accordance with 40 C.F.R. § 22.13(b), issuance of this CAFO commences this proceeding, which will conclude when the Final Order contained in Part V of this CAFO becomes effective.
- 2.2. The Director of the Office of Compliance and Enforcement, EPA Region 10 ("Complainant") has been delegated the authority pursuant to Section 113(d) of the CAA,

Docket Number: CAA-10-2011-0045 Consent Agreement and Final Order In the Matter of: Stephen Bangs Page 1 of 8 U.S. Environmental Protection Agency 1200 Sixth Avenue, Suite 900 Seattle, Washington 98101 (206) 553-1037 42 U.S.C. § 7413(d), to sign consent agreements between EPA and the party against whom a penalty is proposed to be assessed.

- 2.3. In accordance with CAA § 113(d)(1), 42 U.S.C. § 7413(d)(1), the delegates of the EPA Administrator and the Attorney General have jointly determined that this matter is appropriate for administrative penalty action notwithstanding the fact that the first alleged date of violation occurred more than 12 months prior to the initiation of this action.
- 2.4. Part III of this CAFO contains a concise statement of the factual and legal basis for the alleged violations of the CAA, together with the specific provisions of the CAA and implementing regulations that Respondent is alleged to have violated.

III. ALLEGATIONS

- 3.1. Pursuant to Section 301(a) and (d)(4) of the CAA, 42 U.S.C. § 7601(a) and 7601(d)(4), EPA has adopted air quality regulations that apply to air pollution sources on Indian Reservations in Idaho, Oregon, and Washington, which are codified at 40 C.F.R. Part 49, Subparts C and M. These rules are known as the Federal Air Rules for Indian Reservations in Region 10 ("FARR") and became effective on June 7, 2005.
- 3.2. The FARR provisions that apply on the Yakama Nation Indian Reservation are incorporated by reference at 40 C.F.R. § 49.11110(a) through (k), and specifically include 40 C.F.R. §§ 49.123 and 49.131.
- 3.3. 40 C.F.R. § 49.123(a) defines "open burning" as the burning of a material that results in the products of combustion being emitted directly into the atmosphere without passing through a stack.
- 3.4. 40 C.F.R. § 49.131, the General Rule for Open Burning, applies to any person who conducts open burning and to the owner of any property on which open burning is conducted.

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- 3.5. 40 C.F.R. § 49.131(d)(1) prohibits the open burning of any of the following materials: garbage; tires or rubber materials or products; plastics, plastic products, or styrofoam; asphalt or composition roofing, or any other asphaltic material or product; tar, tarpaper, petroleum products, or paints; paper, paper products, or cardboard other than what is necessary to start a fire or that is generated at single-family residences or residential buildings with four or fewer dwelling units and is burned at the residential site; lumber or timbers treated with preservatives; construction debris or demolition waste; or any material other than natural vegetation that normally emits dense smoke or noxious fumes when burned.
- 3.6. Respondent is a "person" as that term is defined in CAA § 302(e), 42 U.S.C. § 7602(e).
- 3.7. On March 18, 2009, Respondent caused and directed the open burning of construction debris or demolition waste at property adjacent to the intersection of Philip John Road and Winnaway Road, in Toppenish, Washington.
- 3.8. On April 24, 2009, Respondent caused and directed the open burning of agricultural waste as well as tires and plastic pipe at the northwest corner of the intersection of Winnaway Road and Mallard Road in Toppenish, Washington.
- 3.9. Respondent violated 40 C.F.R. § 49.11110(g), which incorporates by reference 40 C.F.R. § 49.131(d)(1), by openly burning prohibited material on March 18, 2009, at property within the exterior boundaries of the Yakama Nation Indian Reservation.
- 3.10. Respondent violated 40 C.F.R. § 49.11110(g), which incorporates by reference 40 C.F.R. § 49.131(d)(1), by openly burning prohibited materials on April 24, 2009, at property within the exterior boundaries of the Yakama Nation Indian Reservation.

IV. CONSENT AGREEMENT

4.1. Respondent admits the jurisdictional allegations contained in Part III of this CAFO.

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4.2. Respondent neither admits nor denies the specific factual allegations set forth in Part III of this CAFO.

4.3. As required by Section 113(e)(1) of the CAA, 42 U.S.C. § 7413(e)(1), EPA has

taken into consideration the size of the business, the economic impact of the penalty on the

business, Respondent's full compliance history and good faith efforts to comply, the duration of

the violations as established by any credible evidence, the economic benefit of noncompliance,

and the seriousness of the violations, as well as other relevant factors. After considering all of

these factors, EPA has determined and Respondent agrees that an appropriate penalty to settle

this action is one thousand, two hundred and thirty-six dollars (\$1,236).

4.4. Respondent agrees to pay the total civil penalty set forth in Paragraph 4.3 within

thirty (30) days of the effective date of the Final Order.

4.5. Payment under this CAFO must be made by cashier's check or certified check

payable to the order of "Treasurer, United States of America" and delivered to the following

address:

U.S. Environmental Protection Agency

Fines and Penalties

Cincinnati Finance Center

P.O. Box 979077

St. Louis, MO 63197-9000

Respondent must note on the check Respondent's name and address, the case name and the

docket number of the case.

4.6. Respondent must deliver photocopies of the check described in Paragraph 4.5 via

United States mail to the Regional Hearing Clerk and EPA Region 10 at the following addresses:

Regional Hearing Clerk

U.S. Environmental Protection Agency

Region 10, Mail Stop ORC-158

1200 Sixth Avenue, Suite 900

Seattle, WA 98101

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U.S. Environmental Protection Agency
Region 10, Mail Stop OCE-164
1200 Sixth Avenue, Suite 900
Seattle. WA 98101

- 4.7. If Respondent fails to pay the penalty assessed by this CAFO in full by the due date set forth in Paragraph 4.4, the entire unpaid balance of the penalty and accrued interest shall become immediately due and owing. Such failure may also subject Respondent to a civil action to collect the assessed penalty pursuant to Section 113(d)(5) of the CAA, 42 U.S.C. § 7413(d)(5), together with interest, fees, costs, and additional penalties described below. In any such collection action, the validity, amount, and appropriateness of the Order or penalty shall not be subject to review.
 - 4.7.1. <u>Interest</u>. Pursuant to Section 113(d)(5) of the CAA, 42 U.S.C. 7413(d)(5), any unpaid portion of the assessed penalty shall bear interest at a rate established by the Secretary of the Treasury pursuant to 26 U.S.C. § 6621(a)(2) from the effective date of the Final Order set forth in Part IV, provided however, that no interest shall be payable on any portion of the assessed penalty that is paid within thirty (30) days of the effective date of the Final Order.
 - 4.7.2. Attorneys Fees, Collection Costs, Nonpayment Penalty. Pursuant to Section 113(d)(5) of the CAA, 42 U.S.C. § 7413(d)(5), if Respondent fails to pay on a timely basis the penalty set forth in Paragraph 4.3, Respondent shall pay (in addition to any assessed penalty and interest) the United States' enforcement expenses, including but not limited to attorneys fees and costs incurred by the United States for collection proceedings, and a quarterly nonpayment penalty for each quarter during which such failure to pay persists. Such nonpayment penalty shall be 10 percent of the aggregate

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amount of Respondent's outstanding penalties and nonpayment penalties accrued as of the beginning of such quarter.

4.8. The penalty described in Paragraph 4.3, including any additional costs incurred under Paragraph 4.7 above, represents an administrative civil penalty assessed by EPA and shall not be deductible for purposes of federal taxes.

4.9. The undersigned representative of Respondent certifies that he or she is authorized to enter into the terms and conditions of this CAFO and to bind Respondent to this document.

Except as described in Subparagraph 4.7.2 above, each party shall bear its own 4.10. fees and costs in bringing or defending this action.

Respondent expressly waives any right to contest the allegations contained in this CAFO and to appeal the Final Order set forth in Part V.

The provisions of this CAFO shall bind Respondent and its officers, directors, 4.12. agents, servants, employees, successors, and assigns.

The above provisions are STIPULATED AND AGREED upon by Respondent and EPA Region 10.

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FOR RESPONDENT:

2-23-11

Signature

Title: DWNER

DATED:

FOR COMPLAINANT:

EDWARD J. KOWALSKI, Director

Office of Compliance and Enforcement

V. FINAL ORDER

5.1. The terms of the foregoing Parts I-IV are hereby ratified and incorporated by reference into this Final Order. Respondent is ordered to comply with these terms of settlement.

5.2. This CAFO constitutes a settlement by EPA of all claims for civil penalties pursuant to the CAA for the violations alleged in Part III. In accordance with 40 C.F.R. § 22.31(a), nothing in this CAFO shall affect the right of EPA or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. This CAFO does not waive, extinguish, or otherwise affect Respondent's obligations to comply with all applicable provisions of the CAA and regulations promulgated or permits issued thereunder.

- 5.3. Respondent shall pay a civil penalty in the amount of **one thousand, two** hundred and thirty-six dollars (\$1,236), as provided in Part IV above.
- 5.4. In accordance with 40 C.F.R. § 22.34(b), issuance of this CAFO pursuant to 40 C.F.R. § 22.13 satisfies the notice requirement of that section and Section 113(d)(2)(A) of the CAA, 42 U.S.C. § 7413(d)(2)(A).
 - 5.5. This Final Order is effective upon filing.

SO ORDERED this 21 st day of march, 2011.

THOMAS M. JAHNKE

Regional Judicial Officer

U.S. Environmental Protection Agency

Region 10

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CERTIFICATE OF SERVICE

The undersigned certifies that the original of the attached CONSENT AGREEMENT AND FINAL ORDER in In the Matter of: Stephen Bangs, DOCKET NO.: CAA-10-2011-0045 was filed with the Regional Hearing Clerk on March 22, 2011.

On March 22, 2011, the undersigned certifies that a true and correct copy of the document was delivered to:

Shirin Venus, Esquire Office of Regional Counsel U.S. Environmental Protection Agency 1200 Sixth Avenue, ORC-158 Suite 900 Seattle, WA 98101

Further, the undersigned certifies that a true and correct copy of the aforementioned document was placed in the United States mail certified/return receipt on March 2, 2011, to:

Stephen Bangs 761 Blue Heron Rd. Toppenish, Washington 98948

DATED this 22 nday of March 2011.

Strawn Eng

Print Name: Sharon Eng Regional Hearing Clerk

EPA Region 10